# REPORT ON THE STATE POOLED INVESTMENT FUND

For The Fiscal Year Ended June 30, 2013

# PREPARED FOR THE STATE FUNDING BOARD

December 10, 2013

PREPARED BY
TREASURY DEPARTMENT
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# TENNESSEE TREASURY DEPARTMENT

## **State Pooled Investment Fund Report**

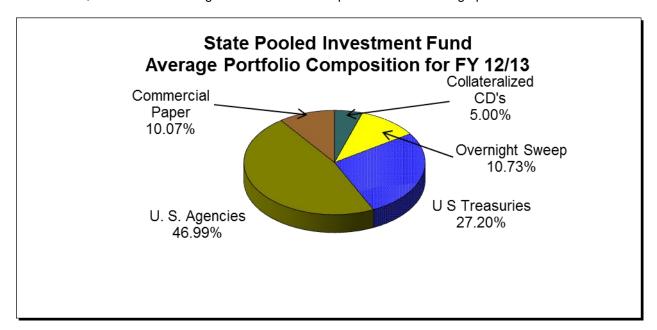
For the fiscal year ended June 30, 2013

#### I. COMPLIANCE WITH INVESTMENT POLICY

The investment policy for the State Pooled Investment Fund is set by the State Funding Board. The board is composed of the Governor, Commissioner of Finance and Administration, Comptroller, Secretary of State, and Treasurer. The investment objective for the state pooled investment fund is to obtain the highest available return on investments consistent with the preservation of principal, while maintaining sufficient liquidity for state expenditures and other withdrawals from the state pooled investment fund.

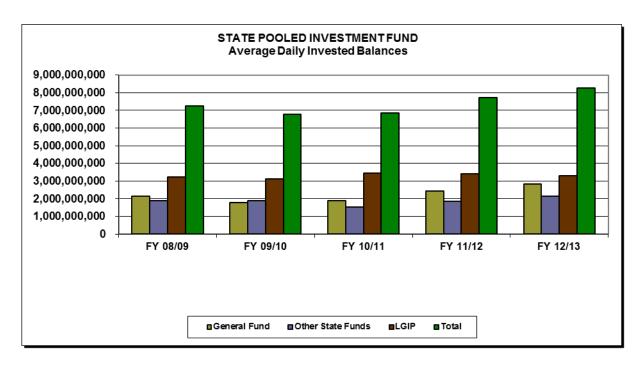
#### Portfolio Composition

The State Pooled Investment Fund had a monthly average of \$ 8.269 billion invested for the fiscal year ended June 30, 2013. The following chart shows the composition of the average portfolio.



Notice in the graph that the average invested in commercial paper during the year was 10.07% of the SPIF which is within the policy limitation (total of 40% of the SPIF, 35% up to 180 days and 5% overnight). The investment policy provides for investment in collateralized certificates of deposit as a priority over other investments to the extent in-state financial institutions want the CD's at the state's assigned rate. Typically, U. S. Agency securities are acquired instead of Treasuries when the yield spread makes them more attractive to own. Again this year, limited supply of other approved securities was the reason more Treasuries were acquired. In fact, Treasuries have been a major component of the SPIF for nearly three years.

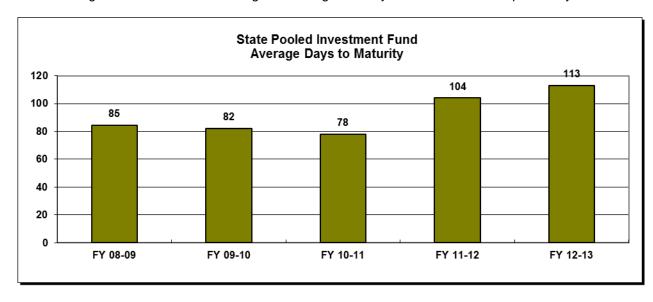
The following chart shows the average monthly balances in the state pooled investment fund for the last five years. At 6/30/13, the LGIP balance comprised 36.04% of the state pooled investment fund. The actual balance of funds available to invest on behalf of the General fund (Unrestricted Accounts) increased \$253.7 million (33%) from \$3.125 billion for 11/12 to \$3.379 billion for 12/13.



#### Liquidity

The Governmental Accounting Standards Board (GASB) issued a statement on "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" (GASB Statement 31) which impacted the investment policy for the State Pooled Investment Fund (SPIF). The SPIF is operated in a manner consistent with the Security and Exchange Commission's Rule 2a7 of the Investment Company Act of 1940. Until 2010, this rule required a dollar weighted average portfolio maturity of 90 days or less and a maximum maturity of any single investment of 397 days or less. In 2010, the SEC made further modifications that allow a dollar weighted average maturity of either 60 days or 120 days, based upon reporting methods used.

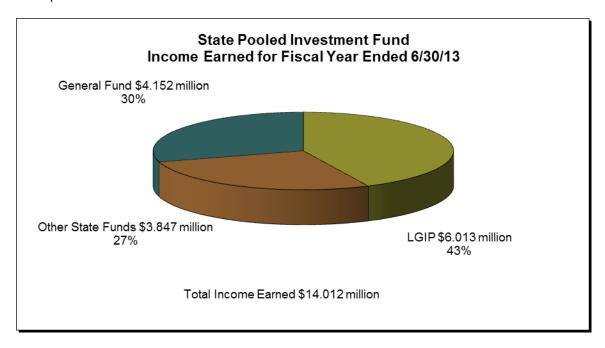
The following chart shows the dollar weighted average maturity of the SPIF over the past five years.



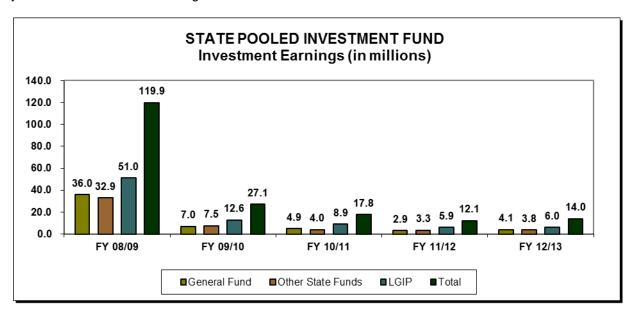
The additional liquidity requirements that were added in 2010 by the SEC also required that no more than 5% of the portfolio can be invested in illiquid securities, at least 10% of the portfolio must be invested in daily liquid assets, and at least 30% of the portfolio must be invested in weekly liquid assets. At June 30, 2013, the SPIF had 0% invested in illiquid securities, 90.2% was invested in daily liquid assets, and 93.8% was invested in weekly liquid assets.

#### II. PORTFOLIO PERFORMANCE

Income earned on the portfolio during the fiscal year ended June 30, 2013 totaled \$14.012 million. The distribution of earnings as shown on the following pie chart was \$4.152 million to the General fund; \$6.013 million to the LGIP; and, \$3.847 million to Other State funds (accounts specified by statute, court order or regulation to receive interest earnings on their balances). Examples include the funds of TWRA, the Risk Management Fund, and the Group Insurance Fund.



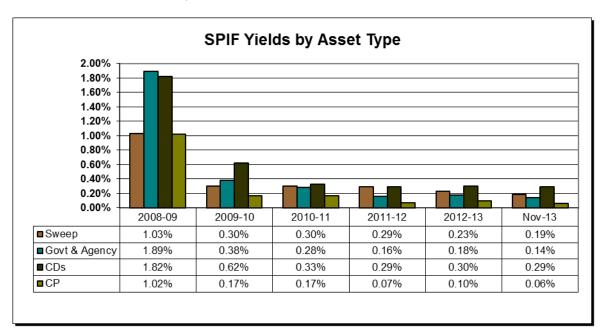
The monies in the SPIF represent the liquid working capital available to the State of Tennessee to cover expenditures until additional revenues are collected. Earnings of the state pooled investment fund for the last five years are shown in the following chart.



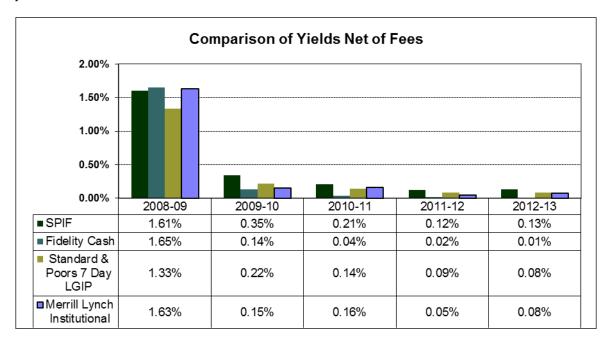
The fed funds target rate was lowered on 12/16/08 to a range of 0% to 0.25% and still remains at that level. The FOMC has given some direction regarding the timing of the next move in monetary policy, but the indicators that the Fed is watching will probably move the market very little over the next 12 months. With Janet Yellen coming on board as the new FOMC Chair, the markets anticipate the same dovish approach that has existed for the last several years. The chart below shows the actions taken at each of the meetings for the last eighteen months.

FOMC	Fed Funds		Amount	Primary	
Announcement	Target		of	Credit	Economic
Date	Rate	Direction	Change	Rate	Assessment
04/25/2012	0 to 0.25%	None	None	3.25%	Growth Risk
06/20/2012	0 to 0.25%	None	None	3.25%	Growth Risk
08/01/2012	0 to 0.25%	None	None	3.25%	Growth Risk
09/13/2012	0 to 0.25%	None	None	3.25%	Growth Risk
10/24/2012	0 to 0.25%	None	None	3.25%	Growth Risk
12/12/2012	0 to 0.25%	None	None	3.25%	Growth Risk
01/30/2013	0 to 0.25%	None	None	3.25%	Growth Risk
03/20/2013	0 to 0.25%	None	None	3.25%	Growth Risk
05/01/2013	0 to 0.25%	None	None	3.25%	Growth Risk
06/19/2013	0 to 0.25%	None	None	3.25%	Growth Risk
07/31/2013	0 to 0.25%	None	None	3.25%	Growth Risk
09/18/2013	0 to 0.25%	None	None	3.25%	Growth Risk
10/30/2013	0 to 0.25%	None	None	3.25%	Growth Risk

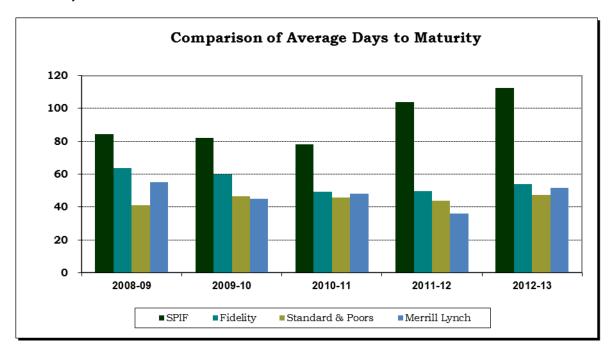
The following chart contains the average yields earned by asset type within the SPIF for the last five years and for the month of November, 2013.



The State Pooled Investment Fund is actively managed within the Treasury Department. Standard and Poor's provides a rating service for LGIP funds and calculates an index return for the rated funds. The following chart compares the average yield of the SPIF (net of administrative fee) to that index and also to the net yield of two well recognized money market funds governed by SEC Rule 2a7, Fidelity Cash Reserves Fund and the Merrill Lynch Institutional Fund.



The following chart indicates how the average days to maturity of the State Pooled Investment Fund compares to the average maturity of the Standard and Poor's rated funds index, Fidelity Cash Reserves Fund, and the Merrill Lynch Institutional Fund.



#### III. INVESTMENT POLICY REVIEW

There is a possibility that changes will need to be made to the SPIF Investment Policy during the next year. There are changes being proposed to the rules for SEC 2a-7 funds, and the SPIF is considered a 2a-7 like fund in order to comply with GASB 31 rules. Also, with the many challenges facing the economy, any changes that will add to the safety or liquidity of the SPIF will need to be considered as well.

#### IV. INVESTMENT PLAN

Five years ago, the FOMC lowered the Fed Funds rate to a range of zero to 0.25%. The rate has remained unchanged since that time. Based upon Fed Funds Futures, the overnight rate shows very little change during the next 12 months. Depending on the timing of the Federal Reserve's reduction in quantitative easing, which has kept rates artificially low for the past five years, earnings generated by the SPIF for fiscal year 2014 may be immaterial. Staff will continue to seek ways to generate as much revenue as possible and remain in compliance with the Investment Policy. Staff will continue to maintain a diversified portfolio of CDs, bank deposits, US Government obligations, and commercial paper. The yield curve, actions taken by the Federal Reserve Bank, regulatory changes, and other market conditions will be considered when managing the asset mix and average maturity of the portfolio. During fiscal year 2013, the Transaction Account Guarantee program that insured all bank deposits in non-interest bearing accounts with unlimited FDIC coverage expired on December 31, 2012. Analysts believed that a majority of those funds would flow into the money market sector, and they were correct. The Securities and Exchange Commission issued proposed rules changes for money market funds and are considering their options while reviewing the responses from interested parties that commented on the proposed changes during the comment period. Even though actions by the FOMC and the SEC continue to limit inventory and push rates lower, the SPIF remains a safe investment for state funds and monies invested by local government officials. There has been no loss of funds due to credit exposure and no liquidity concerns.

# V. COST OF ADMINISTRATION

The cost to operate the SPIF was \$3.032 million for the year ended June 30, 2013. The costs of operations are funded from a 5 basis point charge for assets invested. Most money market funds charge substantially more than 5 basis points. Also, the costs of operations include more than investment management. The 5 basis points finances:

- Investment of portfolio
- Maintenance of collateral
- Collateral pool administration
- Cash concentration
- Bank reconciliations and resolution of reconciling items
- LGIP program
- Warrant reconciliation
- Accounting and recordkeeping
- Support cost such as internal audit, payroll, personnel, etc.

# VI. LARGEST HOLDINGS AT JUNE 30, 2013 BY CATEGORY

## **Treasuries and Agencies**

1. FHLB	\$1,642,810,000
2. FFCB	1,064,250,000
3. FNMA	589,802,000
4. IBRD	587,000,000

#### **Commercial Paper**

BNP Paribas	\$440,000,000
2. Nieuw Amsterdam Rec	100,000,000
3. General Electric	100,000,000
4. Pepsi	100,000,000

# Bank CD's

1.	BB&T	\$275,000,000
2.	First Tennessee	100,000,000
3.	Landmark Community Bank	32,000,000
4.	First Citizens Natl Bank	23,000,000